

UNITED STATES DISTRICT COURT
WESTERN DISTRICT OF WASHINGTON
AT TACOMA

STATE OF WASHINGTON,
Plaintiff,
v.
THE GEO GROUP, INC.,
Defendant.

Case No: 3-17-cv-05806-RJB

**GEO's REPLY IN SUPPORT OF ITS
MOTION TO DISMISS COMPLAINT**

NOTE ON MOTION CALENDAR:
November 17, 2017

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INTRODUCTION

The State’s desired declaration that GEO “employs” detainees who participate in the federally-created Voluntary Work Program (“VWP”) promulgates bad policy and encroaches on a matter that should be left to Congress. If the State wants qualified detainees working competitively, the State should lobby for less restrictive federal immigration processing standards just like it has done for the individuals detained in Washington’s institutions. The VWP activities are not real jobs, but rather serve the purposes of promoting order, morale and the health of detainees. Under the State’s logic, however, Washington’s Minimum Wage Act (“MWA”) purports to transform detainees from voluntary participants in detention-specific work program into wage-seeking employees in the general labor market.

The MWA expressly excludes detainees in state facilities from minimum wage requirements. The MWA likewise does not apply to detainees in federal custody who voluntarily participate in a program intended to limit idle time and defray the cost of maintaining their living space. Washington’s voters have expressly authorized private programs indistinguishable from the VWP in Washington’s state-run facilities for its citizens. Unsurprisingly—because ICE never intended for state wage laws to apply to VWP participants in its contract facilities—the State’s requested relief would create a multitude of conflicts in GEO’s contractual obligations and with federal law. Were the MWA to apply as the State proposes, it would be preempted by federal law under well-established doctrines.

ARGUMENT

I. THIS COURT HAS POWER TO DISMISS THIS SUIT ON ITS MERITS.

The State raises two preliminary issues that can be summarily rejected. First, the State

1 argues that this Court lacks subject matter jurisdiction over this case. As GEO explained in its
2 Notice of Removal,¹ this Court has subject matter jurisdiction over this case for several reasons
3 based on GEO's status as a federal contractor and the federal law issues implicated by this case.
4 The State seeks a declaration that GEO has "employed" detainees at the Northwest Detention
5 Facility ("NWDC") for years. But the employment status of federal immigration detainees at a
6 federally-contracted facility is an issue of federal law. GEO has raised colorable preemption
7 defenses, which this Court may consider in due course in ruling on GEO's motion to dismiss.
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9
10 Second, there is no justiciable controversy to certify to the Washington Supreme Court
11 for its input, and even if there was, this Court may decide the issue of the MWA's applicability
12 to VWP work.² When a state law issue has not been decided by that state's highest court, "the
13 task of the federal courts is to predict how the state high court would resolve it."³ Here, the
14 Court can do so in the context of the State's request for a declaration that would fundamentally
15 rewrite the relationship between ICE, its contractors, and civil immigration detainees. By
16 contrast, *Amaker v. King County*⁴ involved only state tort claims between private parties that did
17 not implicate federal law or interests. Moreover, there is no need to certify any such question
18 because the statute, under the State's interpretation, is preempted by federal law and those
19 defenses have already been brought in this Court.⁵
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23 ¹ See Notice of Removal, ECF 1.

24 ² See Pls.'s Opp. to Mot. to Dismiss, ECF 17, at 3-4 ("Opp.").

25 ³ *Ticknor v. Choice Hotels Int'l, Inc.*, 265 F.3d 931, 939 (9th Cir. 2001).

26 ⁴ 540 F.3d 1012 (9th Cir. 2008). See Opp. 3.

27 ⁵ The Attorney General's efforts to politicize this case as a state crusade against federal immigration policies
underscores the need for the case to be heard in a federal forum. Attorney General Ferguson himself has touted his
legal actions against the Trump administration as part of his fundraising efforts. See Re-Elect Bob Ferguson, News,
(<https://electbobferguson.com/latest/>). He has even authored a document explaining how state authorities can avoid
enforcing the federal immigration policies. Bob Ferguson, *Guidance Concerning Immigration Enforcement* (2017)
(<http://agportal-s3bucket.s3.amazonaws.com/uploadedfiles/Another/AGO%20Immigration%20Guidance.pdf>).

1 **II. THE STATE LACKS AUTHORITY TO BRING THIS LAWSUIT.**

2 The State mischaracterizes GEO's *parens patriae* argument as an objection to standing.
3 Courts have dismissed cases under Rule 12(b)(6) for failure to establish *parens patriae*
4 authority.⁶ In *Confederated Tribes of Colville Reservation v. Anderson*,⁷ the court framed the
5 issue as whether the tribe had a proper cause of action under 42 U.S.C. § 1983 based on *parens*
6 *patriae* authority, not whether it had standing, and dismissed the claim under Rule 12(b)(6).⁸
7 GEO presents a similar argument here. The State cannot pursue the relief it seeks here because
8 the State does not satisfy the elements of the *parens patriae* doctrine, and the MWA gives the
9 Attorney General no cause of action to bring this claim otherwise.⁹

12 The State's assertion of an "interest in protecting the health, safety, and well-being of its
13 residents,"¹⁰ is boilerplate supposition unsupported by any plausible facts. The problem for the
14 State is that the plain text of the MWA itself creates no cause of action for the Attorney General.
15 Enforcement authority lies exclusively with the employee, L&I, or local prosecuting attorneys.¹¹
16 By granting the L&I the power to pursue wage actions on behalf of workers, the MWA implies
17 that the Attorney General lacks the statutory authority to act independently on behalf of the State
18 as a whole. It is particularly important that the Attorney General not usurp authority here, where
19 he is swimming upstream, seeking subsidized work programs at the NWDC for non-citizens,
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24 ⁶ See GEO's Mot. to Dismiss, ECF 10, at 4 n.19 ("Mot.").

25 ⁷ 903 F. Supp. 2d 1187, 1191-92, 1194-95 (E.D. Wash. 2011) (Shea, J.).

26 ⁸ See *Id.* See also *In re TFT-LCD (Flat Panel) Antitrust Litig.*, MDL No. 1827, 2011 WL 3475408, *5-6 (N.D. Cal.
Aug. 9, 2011) (considering whether a state's claimed *parens patriae* status authorized it to raise claim).

27 ⁹ See Mot. 4-8.

¹⁰ Complaint ¶ 3.3.

¹¹ RCW 49.48.050, .070.

1 when the Legislature and L&I have decided **not** to do so for state detainees, civil and criminal.¹²

2 RCW 43.10.030 cannot fill that gap because it still requires the Attorney General to assert
3 a cognizable cause of action.¹³ Unlike in *McKenna*, the State has not identified a statute that
4 independently authorizes the Attorney General to bring this suit. This case is not like the 1965
5 MWA declaratory action in *State ex rel. Hagan v. Chinook Hotel, Inc.*,¹⁴ in which the parties did
6 not challenge the Attorney General's authority because the case was essentially a "friendly"
7 lawsuit to decide how L&I should calculate "wages."¹⁵ Here L&I has in practice and by policy
8 already determined the MWA does not apply.¹⁶ Washington has no "rights, status or other legal
9 relations affected by" the MWA to adjudicate.¹⁷

12 The State essentially claims that it has a "quasi-sovereign interest" in ensuring that
13 Washington's citizens get the opportunity to earn a living wage and paid leave by cutting
14 detainees' hair, emptying their trash, fixing their food, and washing their dishes, toilets, and dirty
15 sheets.¹⁸ It provides no basis for this view. To the contrary, Washington has expressly **excluded**
16 persons detained in state facilities from the category of "employees" protected by the MWA.¹⁹
17 L&I has further opined that prisoners working for private corporations in state facilities are not
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22 ¹² Mot. 5-6.

23 ¹³ See *City of Seattle v. McKenna*, 172 Wash. 2d 551, 563, 539 P.3d 1087, 1093 (2011) (en banc) (identifying a
24 statutory cause of action that enabled the Attorney General's suit **apart from** RCW 43.10.030).

25 ¹⁴ 65 Wash. 2d 573, 399 P.2d 8 (Wash. 1965). See Opp. 7.

26 ¹⁵ *Id.* at 573 n.1 ("This suit is apparently a test case which will, by stipulation, bind other hotels engaged in similar
27 practices.").

28 ¹⁶ Washington Dep't of Labor & Indus., Admin. Policy ES.A.1, *Minimum Wage Act Applicability*, at § 6(k) (revised
July 15, 2014) (<http://www.lni.wa.gov/WorkplaceRights/files/policies/esa1.pdf>).

¹⁷ See RCW 7.24.020 (statutory requirements for relief under Washington's Uniform Declaratory Judgment Act).

¹⁸ See Opp. 5-6.

¹⁹ RCW 49.46.010(3)(k).

1 the private corporations' employees.²⁰ Washington's voters amended the Washington
2 Constitution to enable state programs similar to the VWP for the express purpose of defraying
3 the cost of detention.²¹ Washington has resoundingly rejected the very basis the State claims for
4 its *parens patriae* authority and therefore the case should be dismissed.²²
5

6 **III. THE STATE FAILS TO STATE A CLAIM AGAINST GEO UNDER THE**
7 **WASHINGTON MINIMUM WAGE ACT.**

8 Even assuming *arguendo* that the State has authority to bring this suit, its claims fail.

9 **A. The MWA Does Not Apply To Federal Detainees Housed At NWDC.**

10 The MWA does not apply to the detainees housed at NWDC under any reasonable
11 reading of the statute.²³ Not all work triggers minimum wage protections.²⁴ The MWA does not
12 make VWP activities minimum wage work,²⁵ and the State fails to plead any plausible facts that
13 show the requisite employment relationship between VWP participants and GEO to apply the
14 MWA. Employment relationships are created contractually, not judicially.²⁶ There is no
15 contractual agreement negotiated between GEO and any detainee with any hallmarks of an
16 employment relationship. There are no job postings. There are no resumes. GEO does not pick
17 and choose among the most productive qualified applicants. And GEO does not negotiate any
18 compensation or benefits. Program participants qualify to receive a dollar per day. The VWP
19 exists because ICE is fulfilling its detention processing duties at the most cost effective rate to
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23 ²⁰ Washington Dep't of Labor & Indus., Admin. Policy ES.A.1, *Minimum Wage Act Applicability*, at § 6(k) (revised
24 July 15, 2014) (<http://www.lni.wa.gov/WorkplaceRights/files/policies/esa1.pdf>).

25 ²¹ Ballotpedia, *Washington Inmate Labor Programs, SJR 8212 (2007)*,
26 ([https://ballotpedia.org/Washington_Inmate_Labor_Programs,_SJR_8212_\(2007\)](https://ballotpedia.org/Washington_Inmate_Labor_Programs,_SJR_8212_(2007))). See also SJR 8212 (2007); Final
27 Bill Report, SJR 8212 (2007).

28 ²² See Fed. R. Civ. P. 12(b)(6).

²³ Mot. 16-20.

²⁴ *Walling v. Portland Terminal Co.*, 330 U.S. 148, 152 (1947) (applying FLSA definition akin to MWA's).

²⁵ See RCW 49.46.120.

²⁶ See *Thompson v. St. Regis Paper Co.*, 102 Wash. 2d 219, 685 P.2d 1081 (1984).

1 ensure the well-being of those involved. FLSA precedents—which are ordinarily given
2 persuasive force by Washington courts—hold that detainees are not entitled to FLSA minimum
3 wage, even *without* the express exclusion found in the MWA, because detainees work for
4 “institutional maintenance,” not employment.²⁷

5
6 The State’s response relies entirely on a politically motivated reading of the MWA
7 exclusion for detainees that is unsupported by precedent.²⁸ The State’s own citations explain—in
8 language the State conveniently ignores—that the touchstone for statutory interpretation is
9 legislative intent.²⁹ Even the “plain meaning” of a provision’s terms must be determined in
10 context with the statute’s other provisions, related provisions, and the statutory scheme as a
11 whole.³⁰ The “plain meaning” of Washington’s exception for its own detainees is clear:
12 Washington has decided that detainees, whether civil or criminal, do not need minimum wage
13 protections, even if they are employed by private corporations while detained. Importantly, even
14 local jails holding individuals who have not been convicted of any crime do not pay work
15 program participants minimum wages.³¹ The simplest explanation why the MWA only expressly
16 excludes state and local, but not federal detainees is that the Legislature never expected that
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22 ²⁷ *Guevara v. I.N.S.*, 954 F.2d 733, 1992 WL 1029, *2 (Fed. Cir. Jan. 6, 1992). *See, e.g., Anfinson v. FedEx Ground*
23 *Package Sys., Inc.*, 174 Wash. 2d 851, 868-70, 281 P.3d 289, 298 (2012) (en banc) (using FLSA to determine scope
24 of “employee” under MWA); *Alvarado Guevara v. I.N.S.*, 902 F.3d 394 (5th Cir. 1990) (FLSA does not apply to
25 federal immigration detainees).

26 ²⁸ Opp. 11-12.

27 ²⁹ *Lake v. Woodcreek Homeowners Ass’n*, 169 Wash. 2d 516, 526, 243 P.3d 1283, 1288 (2010) (en banc); *Burton v.*
28 *Lehman*, 153 Wash. 2d 416, 422, 103 P.3d 1230, 1234 (2005) (en banc).

29 ³⁰ *Lake*, 169 Wash. 2d. at 526.

30 ³¹ *See* Alexis Krell, *Jail trustee: A good gig but a job nobody wants to hold for long* (Nov. 13, 2014, 12:17 AM)
(<http://www.thenewstribune.com/news/local/crime/article25893445.html>). *See also Working on the Inside*,
(<https://www.youtube.com/watch?v=OyH--UDJN88>) (interviews with detainees who explain why they like their
work programs); RCW 36.110.010, .020(6), .120; RCW 70.48.210(3)(d).

1 anyone would even argue that the MWA would apply to federal detainees.³² The *Menocal* court,
2 likewise considering a statute that excluded incarcerated persons but did not expressly address
3 federal immigration detainees, had no hesitation about extending the statutory exclusion based
4 on an inference from the legislative purpose.³³

5
6 The State's only other argument fails because it proves too much. The State reasons that
7 the MWA, allegedly unlike other labor statutes, aims not only to protect a living wage for
8 workers but also "to encourage employment opportunities within the state."³⁴ Thus, the State
9 argues, even if the MWA, like other labor laws, does not aim to protect the detainees themselves,
10 it still applies to protect other workers who would otherwise be employed by GEO. On this
11 point, the State must look in the mirror. Washington pays persons incarcerated in its own
12 facilities far less than minimum wage.³⁵ But under the State's logic here, such underpayment
13 would also violate the MWA because underpaying inmates reduces the number of minimum-
14 wage jobs available to the rest of Washington's residents. Washington's exclusion covering
15 state-held prisoners and local jail detainees thus reinforces that creating jobs *in detention*
16 *facilities* was not the purpose of the MWA.³⁶ More broadly, Washington has created a
17 "Correctional Industries" program for its own inmates that offers work opportunities that are not
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22 ³² See *Bennett v. Frank*, 395 F.3d 409, 409-10 (7th Cir. 2005). Washington law also requires that state and local
23 programs must satisfy the same federal detention standards as the NWDC, further indicating that the Legislature's
24 intentions are served by excluding federal detainees from the MWA. RCW 70.48.071.

25 ³³ *Menocal v. The GEO Group, Inc.*, 113 F. Supp. 3d 1125, 1129 (D. Colo. 2015) ("[B]ecause immigration
26 detainees, like prisoners, do not use their wages to provide for themselves, the purposes of the [Colorado wage
27 order] are not served by including them in the definition of employee.").

28 ³⁴ Opp. 13-14 (citing RCW 49.46.005(1)).

³⁵ See Washington Dep't of Corrections Policy 700.100 (capping compensation at \$55 per month).

³⁶ Making ICE detainees into MWA employees would also violate Washington's Law Against Discrimination. See
RCW 49.60.400. By allowing detainees to be "employed" in VWP jobs that Washington's citizens would need to
pass a background check to procure, see Baker Decl., ECF 16-1, at 70, 111 ("ICE-GEO Contract," at 69, 110), the
State would be granting preferential treatment based on national origin.

1 directed at job creation or regulating the labor market, but for purposes specially-relevant to
2 correctional or detention facilities, such as “instill[ing] and promot[ing] positive work ethics,”
3 and “reduc[ing] the tax burden of corrections.”³⁷ ICE requires GEO to offer the VWP for the
4 same reasons.³⁸ The State cannot argue that the MWA covers the VWP when the State operates
5 essentially identical programs in its own facilities and excludes them from the MWA.
6

7 **B. The MWA Would Be Preempted Even If It Did Apply.**

8 **1. Express Preemption.**

9 The State has failed to explain how it avoids express preemption under IRCA. It seeks a
10 declaration that GEO has employed all detainees at NWDC that have participated in the VWP.³⁹
11 It also seeks “disgorge[ment]” of GEO’s “ill-gotten gains” for paying detainees less than
12 minimum wage.⁴⁰ Disgorgement is the sort of restrictive measure that qualifies as a “sanction”
13 under IRCA.⁴¹ Further, declaring that the MWA applies to detainees will open GEO to sanctions
14 far beyond this “disgorgement” alone.⁴² The State provides no response to these points.
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17 The State’s cases do not involve anything like the relief the State seeks here.⁴³ *Whiting*
18 explained that IRCA does “expressly preserve” some state laws that address employment of
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21 ³⁷ Washington Dep’t of Corrections, *About CI*, available at
22 <http://www.washingtonci.com/skin/frontend/WACI/primary/docs/content/about-ci/ci-fact-sheet.pdf> (“Mission
23 Statement”). Institutional maintenance is required by Washington law even outside the detention context. RCW
24 43.81.010, .030 (“Any person occupying state-owned or leased living facilities shall do so with the understanding
25 that he or she assumes custodial housekeeping responsibility as directed by the agency.”). Further, Washington
26 compels those working in Class I correctional industries to pay for their room, board, and other societal costs
27 associated with the conduct that precipitated their confinement. RCW 72.09.110.

³⁸ See ICE-GEO Contract at 82 (“Detainee labor shall ... adhere to the ICE PBNDS”); PBNDS § 5.8.II.3-4 (noting
25 that the VWP shall enhance essential facility operations and reduce the negative impacts of detention on detainees).

³⁹ Complaint ¶¶ 7.1-7.6.

⁴⁰ Opp. 15; Complaint ¶ 7.6.

⁴¹ See *Chamber of Commerce of U.S. v. Edmondson*, 594 F.3d 742, 765-66 (10th Cir. 2010).

⁴² RCW 49.52.050, .070 (double damages and attorney’s fees).

⁴³ See Opp. 15-16.

1 unauthorized aliens, such as licensing schemes.⁴⁴ But Washington is not seeking to enforce a
2 licensing scheme. *Incalza* considered only conflict preemption and held that a party did not need
3 to fire an authorized alien under the particular circumstances of that case.⁴⁵ And *Madeira*⁴⁶ dealt
4 with worker's compensation, which bears only a tenuous connection to IRCA.⁴⁷
5

6 **2. Field Preemption.**

7 The MWA is also subject to field preemption to the extent the State wishes it to apply in
8 the context of immigration detention. The State mistakenly characterizes this case as nothing but
9 a labor claim against a private employer, ignoring the federal context in which this claim arises.⁴⁸
10 GEO does not detain unauthorized aliens, ICE does. ICE does not decide whom to detain,
11 Congress does. GEO did not create the VWP; ICE did. ICE sets the daily allowance rate under
12 discretion delegated to it by Congress.⁴⁹ The framework surrounding the VWP allowance is no
13 mere "loose assortment of statutes, policy guidelines, and contract clauses,"⁵⁰ it is a
14 comprehensive regulatory scheme that is the federal government's prerogative to create and
15 enforce.⁵¹ By attempting to forge an employer-employee relationship between federal detainees
16 and a federal contractor with respect to the uniquely federal power of immigration, this case
17 intrudes into a sphere of regulation controlled by federal law.
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21 The State's reliance on language in the ICE-GEO contract allowing that "applicable"
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23 ⁴⁴ *Chamber of Commerce of U.S. v. Whiting*, 563 U.S. 582, 594-600 (2011); 8 U.S.C. § 1324a(h)(2).

24 ⁴⁵ *Incalza v. Fendi N. Am.*, 479 F.3d 1005, 1010-11 (9th Cir. 2007).

25 ⁴⁶ *Madeira v. Affordable Hous. Found., Inc.*, 469 F.3d 219 (2d Cir. 2006).

26 ⁴⁷ See, e.g., *Abel Verdon Constr. v. Rivera*, 348 S.W.3d 749, 755 (Ky. 2011) (worker's compensation benefits were
27 not "a realistic incentive for an individual to enter the United States unlawfully").

28 ⁴⁸ See, e.g., Opp. 1-2.

⁴⁹ 8 U.S.C. § 1555(d); INS, *Your CO 243-C Memorandum of November 15, 1991*; DOD Request for Alien Labor,
General Counsel Op. No. 92-63, 1992 WL 1369402, *1 (Nov. 13, 1992).

⁵⁰ Opp. 17.

⁵¹ U.S. Const. art. 1, § 8, cl. 4.

1 state law applies is also misplaced.⁵² The crux of the dispute in this case is whether the MWA
2 *applies to detainees* housed at NWDC. The contract specifically identifies the sorts of state laws
3 that do apply.⁵³ In contrast to this series of clauses, the description of the VWP makes no
4 mention of state law, whether relating to wages or otherwise, and that omission indicates that
5 ICE does not intend the VWP to create an employment relationship.⁵⁴

7 **3. Conflict/Obstacle Preemption.**

8 As even the State does not seriously dispute, hiring virtually any detainee would violate
9 IRCA. In *Salas v. Sierra Chemical Co.*, the California Supreme Court held that state law directly
10 conflicted with IRCA to the extent it compensated an unauthorized worker after that worker's
11 immigration status was discovered.⁵⁵ The court explained that in that post-discovery period,
12 compensating the alien "would impose liability on the employer for not performing an act
13 (continuing to employ a worker known to be an unauthorized alien) expressly prohibited by
14 federal law."⁵⁶ Most, if not all, detainees at the NWDC at a given time are unauthorized; that is
15 why they are in detention. Simultaneous compliance with the MWA and IRCA is therefore
16 impossible, making the MWA subject to conflict preemption.

17 ICE's contract with GEO amply confirms the crucial distinction between detainees and
18 GEO's employees.⁵⁷ For example, the contract extensively regulates employees' interactions
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24 ⁵² See Opp. 17-18 (citing ICE-GEO Contract 44).

25 ⁵³ See ICE-GEO Contract, at 84 (state sales tax); *Id.* (state telephone regulations); *Id.* at 85 (state building codes); *Id.*
26 at 86 (state safety codes).

27 ⁵⁴ See *Id.* at 82.

28 ⁵⁵ 59 Cal. 4th 407, 424, 327 P.3d 797, 807 (2014).

⁵⁶ *Id.*

⁵⁷ See ICE-GEO Contract 45, 47, 57, 62-63, 65-66, 72, 76, 82.

1 with detainees.⁵⁸ These provisions would be nonsensical if detainees *were* GEO's employees.
2 An order from this Court finding that GEO has "employed" VWP participants would essentially
3 rewrite this contract from the ground up. Thus, the relief sought by the State is a clear obstacle
4 to ICE's detention scheme. Indeed, such disruptions are the Attorney General's purpose in filing
5 this lawsuit in the first place, as he has authored guidance to state law enforcement explaining
6 how they can avoid enforcing federal immigration law statewide.⁵⁹

8 **IV. THE STATE FAILS TO STATE A CLAIM FOR UNJUST ENRICHMENT.**

9 As the Washington Supreme Court has made clear, voluntary work cannot support a
10 claim for unjust enrichment.⁶⁰ Consequently, no detainee at NWDC would have an individual
11 claim for participating in the *Voluntary* Work Program. But the State's problem is worse: the
12 State is the plaintiff here, and it has not alleged that *it* has conferred any benefit on GEO.
13

14 The State misquotes the elements of an unjust enrichment claim to hide this problem: it
15 claims that unjust enrichment requires a defendant to receive a benefit "at *another's* expense."⁶¹
16 But its cited case explains that unjust enrichment applies when a defendant has received a benefit
17 "at the *plaintiff's* expense."⁶² Here, the State has not explained what benefit it has conferred on
18 GEO. To the extent the State means to claim it can pursue its unjust enrichment claim because
19 *individual detainees* have conferred a benefit on GEO, the State clearly shows that it is not the
20 real party in interest. This undercuts its claim to be acting *parens patriae*.
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22 Finally, even were the State's unjust enrichment claim adequately pled, it would still be
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25 ⁵⁸ *Id.* at 62-63.

26 ⁵⁹ Bob Ferguson, *Guidance Concerning Immigration Enforcement* (2017) (<http://agportal-s3bucket.s3.amazonaws.com/uploadedfiles/Another/AGO%20Immigration%20Guidance.pdf>).

27 ⁶⁰ *Lynch v. Deaconess Med. Ctr.*, 113 Wash. 2d 162, 165, 776 P.2d 681, 683 (1989) (en banc).

28 ⁶¹ Opp. 20.

⁶² *Young v. Young*, 164 Wash. 2d 477, 484, 191 P.3d 1258, 1262 (2008).

1 barred by equitable doctrines.⁶³ The State is seeking to enforce a reading of the MWA against
2 GEO that it patently disclaims for itself. It has done so in bad faith to fuel the Attorney
3 General's political ambitions.⁶⁴ Further, it has waited years to bring this claim without any
4 plausible reason for doing so. The State cites *United States v. Phillip Morris, Inc.*, to argue that a
5 state's commission of the "same sort of wrongdoing" does not suffice to allege unclean hands
6 against it.⁶⁵ But reading the rest of the paragraph the State cites, the court explained that the
7 defendant had only made conclusory allegations.⁶⁶ Here, it is plain that the State is seeking to
8 penalize a federal program when it uses exactly the same kinds of programs in its own
9 facilities.⁶⁷ The State also claims that Washington bars equitable defenses when the State seeks
10 only to "exercise ... its governmental duties."⁶⁸ But as GEO has explained, the State is not
11 seeking to exercise any governmental duties here, it is suing on behalf of a handful of individuals
12 without any proper authority to do so.⁶⁹ Finally, the complaint does not identify a specific date
13 on which the State's claims accrued, but the facility has operated since 2004 and the State does
14 not dispute that no Washington agency has given GEO any notice that state law required the
15 payment of a minimum wage to federal immigration detainees.

16 CONCLUSION

17 For the above state reasons, the Complaint should be dismissed in its entirety.

18 ⁶³ Mot. 22-24.

19 ⁶⁴ See Re-Elect Bob Ferguson, News (<https://electbobferguson.com/latest/>).

20 ⁶⁵ Opp. 22 (citing *United States v. Philip Morris, Inc.*, 300 F. Supp. 2d 61, 75-76 (D.D.C. 2004)).

21 ⁶⁶ 300 F. Supp. 2d at 76.

22 ⁶⁷ Mot. 23-24 (citing Wash. Const. art. II, § 29; RCW § 49.46.010(3)(k); Washington Dep't of Corrections Policy 700.100).

23 ⁶⁸ Opp. 22 (quoting *Hous. Auth. of King Cty. v. Ne. Lake Wash Sewer & Water Dist.*, 56 Wash. App. 589, 593, 784 P.2d 1284, 1286-87 (Wash. Ct. App. 1990)).

24 ⁶⁹ See Mot. 4-6; *supra* at 3-5.

1 Dated: November 17, 2017

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CERTIFICATE OF SERVICE

I, Joseph Fonseca, hereby certify as follows:

I am over the age of 18, a resident of Pierce County, and not a party to the above action.
On November 17, 2017, I electronically filed the above GEO's Reply In Support of Its Motion to Dismiss, with the Clerk of the Court using the CM/ECF system and served via Email to the following:

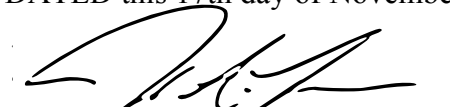
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I certify under penalty of perjury under the laws of the State of Washington that the above information is true and correct.

DATED this 17th day of November, 2017 at Fircrest, Washington.



Joseph Fonseca, Paralegal